

CDBG Consolidated Plan Update

2020 Strategic Action Plan

Draft



*Prepared by
Jacksonville Community Development
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Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

This section presents the Fiscal Year 2020 Annual Action Plan which is the fifth year of the Consolidated Plan FY2016-2020. The 2020 Fiscal Year runs from January 1, 2020 through December 31, 2020. The Annual Action Plan provides a summary of actions, activities, and programs that will take place during the Fiscal Year 2020 to address the priority needs and specific objectives identified in the Consolidated Plan.

For the 2020 program year, the City will receive \$210,760.00 in Community Development Block Grant (CDBG) funds. The CDBG funding will be used to support activities which benefit very low, low and moderate-income persons. The CDBG funds will be used in conjunction with program income, carryover funds and other funding sources to complete programs and projects to further the goals and objectives of the Consolidated Plan.

The Annual Action Plan presents the City's strategy for use of the CDBG funding in conjunction with other sources, to meet the objectives outline in the Consolidated Plan for housing, homelessness, special needs, public services, economic development, public improvements, and neighborhood revitalization. The information will be presented in narrative form and table form in the Annual Action Plan. Finally, its states the manner in which the City intends to address other areas covered in the Consolidated Plan including barriers to affordable housing, coordination of resources, and program monitoring.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

As part of the 2016-2020 Consolidated Planning process, the City of Jacksonville's strategies toward serving the needs of extremely low-income, low-income, and moderate-income families and households are to continue to seek public input; to continue to invest resources both physical and financial; and to continue to implement programs that will address the community's priority needs. The expected outcomes will provide decent, safe, sanitary, and affordable housing, improve the quality of the living environment, and increase economic opportunity.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The Consolidated Plan identified various goals. A number of the goals were satisfied yet others fell short. Some of the challenges which have limited the ability to meet goals included the reduction in funding and loss of all supporting staff at the agency. The City continue to move forward with its programs that assist the residents of Jacksonville.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Jacksonville has a Citizen Participation Plan that details the public involvement process. The Plan is available at www.cityofjacksonville.net/cdbg. Public participation is an annual on-going process as part of the city's commitment to solicit community involvement and participation.

The city places ads in the local newspaper encouraging input from the public during the forum held throughout the city.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

There were a total of three (3) public hearing held with input from all meetings.

6. Summary of comments or views not accepted and the reasons for not accepting them

7. Summary

The greatest priorities for the City in providing housing related assistance are to promote economic development opportunities that will provide low income individuals long term self-sufficiency in affordable housing; provide rehabilitation assistance for low income homeowners; provide affordable housing assistance for elderly, low income households which includes homeless and HIV/AIDS victims, and developmentally disabled residents; and assist in maintaining and revitalizing neighborhoods, particularly in low income areas of the City.

In projecting the current need and level of assistance, it suggests the needs out pacing the available level of assistance. Budgetary trends imply further reductions in yearly funded CDBG and State funding for

housing rehabilitation and other assistance. Although the City received a slight increase in funding for 2020 (\$4,201), it does not bring us back the amount of 2005. The City remains committed and dedicated to addressing priorities and meeting the goals outlined in the 5-year plan.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

| Agency Role | Name | Department/Agency |
|--------------------|--------------------------------|----------------------------------|
| CDBG Administrator | City of Jacksonville, Arkansas | Community Development Department |

Table 1 – Responsible Agencies

Narrative (optional)

The Community Development Department is the lead agency and administrator in the development and overseeing of the Consolidated Plan and the Annual Action Plan.

Consolidated Plan Public Contact Information

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AP-10 Consultation – 91.100, 91.200(b), 91.215(I)

1. Introduction

The City, in the development of the Consolidated Plan and subsequent Annual Action Plans, is involved in receiving feedback and input from representatives of low-income neighborhoods, non-profits and for-profit housing developers and service providers, lenders, social services agencies, faith-based organizations, homeless service providers, as well as other units of government through on-going yearlong feedback, participation at public forums, etc. The citizens of Jacksonville, its neighborhood associations and other advocate groups are very participatory in engaging the City regarding the needs, problems, concerns, and solution for the community.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The City provides opportunities for the public to give input and feedback at public meetings, as well as feedback throughout the year. Local newspaper ads are utilized to alert the public of upcoming meetings.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Arkansas Team Care for the Homeless (CATCH) has over 35 members that comprise a broad spectrum of the community including service providers, government agencies, and the private sector. The City is represented in CATCH by the Director of Community Development. In past years she has been the board chair. CATCH membership meets quarterly, the 2nd Friday in the months of February, May, August and November. The remaining months, the board meets the 3rd Friday of the month. During the point-in-time count, the City always actively participates in various ways.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City receives no ESG funding.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

The City, in an ongoing basis, is involved in soliciting, education, receiving feedback and input from representatives of low-income neighborhoods, non-profits and for-profit housing developers and service providers, lenders, social service agencies, homeless shelter and service providers, faith-based organizations, supportive housing and service providers, as well as other units of government through public and agency meetings, neighborhood meetings and community presentations.

In particular, in development of the Consolidated and Action Plans, the City conducts several public forums inviting the above groups and organization to participate and give input on the needs and priorities for the use of the CDBG funds.

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

Efforts were made to contact active organizations and groups in the community through local newspapers and written communication.

Other local/regional/state/federal planning efforts considered when preparing the Plan

| Name of Plan | Lead Organization | How do the goals of your Strategic Plan overlap with the goals of each plan? |
|-------------------|-------------------|--|
| Continuum of Care | CATCH | The goals of the plan overlap with the strategy and goals of the CoC in the area of the need for more affordable housing options for homeless persons, households and/or families. |

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The City of Jacksonville hosted three (3) public forum to gain feedback and input from citizens and groups regarding the submittal of the 2020 Annual Action Plan. A total of thirty-four (34) persons attended and participated in the public forum discussions and provided feedback and input for the 2020 Action Plan

Citizen Participation Outreach

| Sort Order | Mode of Outreach | Target of Outreach | Summary of response/attendance | Summary of comments received | Summary of comments not accepted and reasons | URL (if applicable) |
|------------|------------------|--|---|--|--|---------------------|
| 1 | Public Meeting | <p>Minorities</p> <p>Persons with disabilities</p> <p>Residents of Public and Assisted Housing</p> <p>Neighborhood Associations</p> <p>Elderly</p> <p>Non-targeted/broad community</p> | A total of thirty-four (3) persons attended the public forums sessions. | <p>Most participants voiced to continue with the priorities identified in the Consolidated Plan. Others wanted to make repairs/replacement of playground equipment in low/mod neighborhood parks, specifically in Johnson and Stagecoach Parks. The elderly wanted to create raised gardens for vegetables, herbs, and/or flowers.</p> | | |
| 2 | Newspaper Ad | Non-targeted/broad community | Attendance was not required. | No comments were received. | | |

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c) (1, 2)

Introduction

Priority Table

| Program | Source of Funds | Uses of Funds | Expected Amount Available Year 3 | | | | Expected Amount Available Reminder of ConPlan \$ | Narrative Description |
|---------|-----------------|--|----------------------------------|--------------------|-----------------------------|--------------|--|-----------------------|
| | | | Annual Allocation: \$ | Program Income: \$ | Prior Year Resources: \$ | Total: \$ | | |
| CDBG | Public-federal | Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services | 210,760.00 | | 96,180.00 | 306,940.00 | | Rollover from 2019 |

Table 5 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City will continue to utilize other housing programs such as Federal Home Loan Bank and Arkansas Development Finance Authority. The city is considering a partnership with Habitat for Humanity with their Rehab Program.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Although the City owns several vacant lots throughout the city, there is no plans at this time for the redevelopment of those properties.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

| Sort Order | Goal Name | Start Year | End Year | Category | Geographic Area | Needs Addressed | Funding | Goal Outcome Indicator |
|------------|--|------------|----------|-------------------------------------|-----------------|---|--------------|--|
| 1 | Housing Rehab | 2016 | 2020 | Affordable Housing | CITYWIDE | Housing Rehabilitation | \$154,640.00 | Homeowner Housing Rehabilitated: 4 Units |
| 2 | Homebuyers Assistance | 2016 | 2020 | Affordable Housing | CITYWIDE | Housing Assistance | \$1,000.00 | Homeownership Low/Moderate income Housing benefit: 1 individual/families assisted |
| 3 | Elderly Transportation | 2016 | 2020 | Transportation Assistance | CITYWIDE | Public Services | \$18,000.00 | Public service activities other than Low/Moderate income Housing benefit: 100 persons assisted |
| 4 | Public Facilities - Fishnet Mission | 2016 | 2020 | Non-Homeless Special Needs Homeless | CITYWIDE | Public and Community Facilities | \$20,000.00 | Public facilities activities other than Low/Moderate income Housing benefit: 1200 persons assisted |
| 5 | Public Service –Other Special Needs | 2016 | 2020 | Non-Homeless Special Needs | CITYWIDE | Youth Services Senior Services ESL | \$1,200.00 | Public service activities other than Low/Moderate income Housing benefit: 100 persons assisted |
| 6 | Public Facilities/Parks and Rec- Johnson/Stagecoach Park | 2016 | 2020 | Non-Housing Community Development | CDBG | Public and Community Facilities Parks and Recreation Facilities | \$10,000.00 | Parks and Recreation Facilities activities other than Low/Moderate income Housing benefit: 1500 persons assisted |
| 7 | Planning & Administration | 2016 | 2020 | Planning & Administration | CITYWIDE | Planning & Administration | \$42,100.00 | |
| 8 | Public Service – Jacksonville Care Channel | 2016 | 2020 | Non-Homeless Special Needs Homeless | CITYWIDE | Medicine Temporary Lodging Water Bills | \$10,000.00 | Public service activities other than Low/Moderate income Housing benefit: 100 persons assisted |
| 9 | Public Facilities – Jacksonville Boys & Girls Club | 2020 | 2020 | Non-Housing Community Development | CDBG | Public and Community Facilities | \$50,000.00 | Public facilities activities other than Low/Moderate income Housing benefit: 200 persons assisted |

Table 6 – Goals Summary

Goal Descriptions

| | | |
|---|-------------------------|---|
| 1 | Goal Name | Housing Rehab |
| | Goal Description | Provide assistance for single-owner/occupied homeowner rehab for very low/low income |
| 2 | Goal Name | Homebuyers Assistance |
| | Goal Description | Provide assistance for down payment and closing cost for low-moderate income households |
| 3 | Goal Name | Elderly Transportation |
| | Goal Description | Provide taxi vouchers for elderly 62 or older that’s low- to moderate-income. |
| 4 | Goal Name | Fishnet Missions |
| | Goal Description | Provide supplies to assist in the issuance of food for families, individuals, and homeless |
| 5 | Goal Name | Jacksonville Care Channel |
| | Goal Description | Provide temporary lodging for homeless, assistance with water bills, and assistance with medicine |
| 6 | Goal Name | Other Special Needs |
| | Goal Description | Provide assistance for persons with other special needs to include youth. |
| 7 | Goal Name | Public Facilities/Parks and Recreation Facilities |
| | Goal Description | Provided assistance with public facilities |
| 8 | Goal Name | Public Improvements |
| | Goal Description | Provide repair of streets, drainage and sidewalks; provide public safety |
| 9 | Goal Name | Downtown Revitalization |
| | Goal Description | Provide assistance for removal of slum and blight in low income areas. |

Table 7 – Goal Descriptions

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.215(b):

AP-35 Projects – 91.220(d)

Introduction

| # | Project Name |
|---|-----------------------------|
| 1 | Public Service |
| 2 | Housing Rehab |
| 3 | Public Improvement |
| 4 | Program Administration |
| 5 | Neighborhood Revitalization |

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The proposed project activities are consistent with the 2016-2020 adopted Consolidated Plan goals and priorities.

The primary obstacles to meeting the underserved needs are the leverage of other financial resources that will be needed to make each project a success, the workload capabilities of staff available to administer the CDBG program, and any other unforeseen circumstances or priorities that may arise such as the Corvin-19.

Projects

AP-38 Projects Summary

Project Summary Information

Table 9 – Project Summary

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Rehabilitation assistance for housing units will be available citywide to address housing needs of very low/low income homeowners to include roof replacement, sewer line replacement, water line repair/replacement, HVAC repair/replacement and handicap accessibility. Homebuyer assistance will be available for purchases within the city limits of Jacksonville. The area of purchase is not restricted to any particular neighborhood so not to create a concentration of a low income neighborhood.

The public service projects will serve low income elderly and youth.

Geographic Distribution

| Target Area | Percentage of Funds |
|--------------------|----------------------------|
| City Wide | 100 |

Table 10 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Discussion

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

| One Year Goals for the Number of Households to be Supported | |
|---|---|
| Homeless | 0 |
| Non-Homeless | 1 |
| Special-Needs | 0 |
| Total | 1 |

Table 11 - One Year Goals for Affordable Housing by Support Requirement

| One Year Goals for the Number of Households Supported Through | |
|---|---|
| Rental Assistance | 0 |
| The Production of New Units | 0 |
| Rehab of Existing Units | 4 |
| Acquisition of Existing Units | 0 |
| Total | 4 |

Table 12 - One Year Goals for Affordable Housing by Support Type

Discussion

1. Annual goal for housing assistance for programs such as tenant-based rental assistance and one-time payments to prevent homelessness: None
2. Annual goal for the construction of new units: None
3. Annual goal for rehab of existing units to include sewer replacement: The City plans to provide funding for 3 single family limited home rehab; and 1 handicap accessibility
4. Annual goal for housing assistance for programs such as down payment assistance: The City plans to provide funding for 1 homebuyer's assistance grant.

AP-60 Public Housing – 91.220(h)

Introduction

The public housing program was created to provide decent, safe rental housing for eligible very low, low, and moderate income families. This includes housing for the elderly and those with disabilities. Public housing authorities own and operate federally subsidized affordable housing. Jacksonville Housing Authority (JHA) is the local public housing authority. JHA states its mission as “Committed to providing affordable housing options for low income families.”

Actions planned during the next year to address the needs to public housing

The City will not be allocating any funds for public housing units.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City will conduct outreach to public housing residents encouraging participation.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City will continue to actively participate in CATCH and serve as needed. Staff from the Community Development office will continue actively participate in the rank and review of applications as well as the point-in-time count.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

These activities are carried out by agencies that serve the CATCH area.

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Addressing the emergency shelter and transitional housing needs of homeless persons

Non-profit agencies in the Continuum of Care provide emergency and transitional housing for the homeless and these efforts can be coordinated and/or accessed through the Community Development office.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

These activities are carried out by agencies that serve the CATCH area.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

These activities are carried out by agencies that serve the CATCH area.

Discussion

| |
|--|
| One year goals for the number of households to be provided housing through the use of HOPWA for: |
| Short-term rent, mortgage, and utility assistance to prevent homelessness of the individual or family |
| Tenant-based rental assistance |
| Units provided in housing facilities (transitional or permanent) that are being developed, leased, or operated |
| Units provided in transitional short-term housing facilities developed, leased, or operated with HOPWA funds |
| Total |

AP-75 Barriers to affordable housing – 91.220(j)

Introduction

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City sees preservation of existing modest and currently affordable housing stock and a potential for providing economically-efficient affordable housing in the future. Programs are being researched to maintain and enhance this existing housing stock.

Discussion

AP-85 Other Actions – 91.220(k)

Introduction

Actions planned to address obstacles to meeting underserved needs

The primary obstacle to addressing underserved needs is lack of funding. The City will continue to seek funding other sources and support service providers.

Actions planned to foster and maintain affordable housing

The director of Community Development will continue to research and explore all avenues and alternative sources of funding to replace the ever decreasing State and Federal funds; and seek private sources for housing assistance and other affordable housing programs. The director will seek to track housing initiatives at these levels through contact with HUD and through professional organizations and planning offices.

The City will continue to promote and enforce the goals and policies of this Plan relating to preserving the existing housing stock, utilizing good housing redevelopment concepts, maintaining a good housing balance, preventing housing deterioration, and providing housing for the low to moderate income households.

Code enforcement will continue to uncover unsafe and unsanitary conditions. The Single-family rehabilitation Program will be available to income-eligible individuals to improve their properties at no or little cost.

Actions planned to reduce lead-based paint hazards

Procedures for lead-based paint awareness and treatment will be implemented with respect to the City's federally funded programs including, but not limited to, the Single-family Rehabilitation Program and the Homebuyer's Assistance Program, in accordance with the lead-based paint regulations.

Actions planned to reduce the number of poverty-level families

The City will continue to coordinate efforts to assist households with incomes below the poverty line with other departments providing services to this population and other community organizations providing similar services. It is also the City's intent to assist in whatever way possible through programs and activities, persons at or below the poverty level.

Actions planned to develop institutional structure

The City will continue to address affordable housing and other community needs within the city and will participate in and interact and coordinate service provisions with area/district planning groups such as

Metroplan, Central Arkansas Planning and Development District, Arkansas Development Finance Authority, etc.

Actions planned to enhance coordination between public and private housing and social service agencies

During the 2020 program year, the City will enhance coordination between public and private housing and social services agencies through the citizen participation plan that encourages all interested parties to share in the Consolidated Planning process. The City will continue to work with service providers, other private institutions, public housing and assisted housing providers, and community organizations to discuss community needs and opportunities.

Discussion

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

| | |
|---|---|
| 1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed | 0 |
| 2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan | 0 |
| 3. The amount of surplus funds from urban renewal settlements | 0 |
| 4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan. | 0 |
| 5. The amount of income from float-funded activities | 0 |
| Total Program Income | 0 |

Other CDBG Requirements

| | |
|---|---|
| 1. The amount of urgent need activities | 0 |
|---|---|

Discussion